

**PROPOSED MUNICIPAL CONSOLIDATION OF  
THE CITY OF NORMANDY AND THE VILLAGE  
OF GLEN ECHO PARK**

**Report on BC2301**

**Prepared by the Saint Louis County Department of Planning**

**Submitted to the Saint Louis County Boundary Commission**

**April 18, 2023**

*Dr. Sam Page*  
*County Executive*



*Jacob W. Trimble, AICP*  
*Director of Planning*

April 18, 2023

Saint Louis County Boundary Commission  
c/o Michelle Dougherty | Executive Director  
225 S. Meramec Avenue, Suite 821T  
Clayton, Missouri 63105

Re: Municipal Consolidation of the City of Normandy and the Village of Glen Echo Park (BC2301)

Dear Commissioners:

These comments represent Saint Louis County's views of the municipal consolidation proposed by the City of Normandy and the Village of Glen Echo Park. This submittal is in accordance with the 21 day written comment period provided by state statute.

Based on our review of the Plan of Intent jointly provided by the two proposing municipalities and statements made at the public hearing on March 29, 2023, Saint Louis County has no opposition to the proposed consolidation. The County believes local residents and property owners will benefit from improved services, service efficiencies, and streamlined municipal governance should the consolidation occur.

Sincerely,

A handwritten signature in blue ink that reads "Jacob W. Trimble".

Jacob W. Trimble, AICP  
Director of Planning

**A. Purpose of Report**

The purpose of these comments is to provide the opinion of Saint Louis County ("County") regarding the proposed municipal consolidation of the City of Normandy and the Village of Glen Echo Park. These comments are based on a review of the Plan of Intent jointly submitted to the Boundary Commission ("Commission") by the City of Normandy and the Village of Glen Echo Park on February 24, 2023, the presentation made by the proposing agents at the March 29, 2023, Public Hearing of the Boundary Commission, and comments from those present at the March 29, 2023, Public Hearing.

**B. History of Municipal Consolidations in the County**

There has been one municipal consolidation to come before the Commission, Vinita Park and Vinita Terrace in 2016. Saint Louis County was supportive of the Vinita Park/Vinita Terrace Municipal Consolidation proposal.

**C. Impact on St. Louis County**

The Saint Louis County Department of Planning conducted a survey of County departments inquiring as to the effect of the proposed consolidation on the County's provision of services. That survey yielded no concerns from County departments regarding the proposed municipal consolidation.

**D. General Comments**

Saint Louis County believes there are strong financial and improved governance incentives for municipalities in the County to explore the municipal consolidation process. Each consolidation proposal is unique, with different factors involved in each situation, but the County believes that municipal consolidation, like that proposed by the City of Normandy and the Village of Glen Echo Park, is a net positive for the County and encourages other similarly situated municipalities to explore the municipal consolidation process as afforded to them by State statute. Consolidation of smaller municipalities allows for streamlining of government structures that can more efficiently leverage economies of scale leading to a better provision of services to their residents. Municipal consolidations can reduce jurisdictional confusion, lead to a more equal distribution of levels of service across the County and provide for increased opportunities for economic development.

**E. Concluding Comments**

Saint Louis County believes that the proposed municipal consolidation of the City of Normandy and the Village of Glen Echo Park is in the best interest of the residents and business owners of the two petitioning municipalities, surrounding municipalities, and the County as a whole. As such, the County supports approval of the proposed municipal consolidation and urges the Boundary Commission to vote in the affirmative on this matter.

Additionally, approval of this proposed municipal consolidation will allow residents of the City of Normandy and the Village of Glen Echo Park to have their voices heard on the matter by giving them the opportunity to vote on the proposed consolidation. Review of the Plan of Intent and the presentation made at the March 29, 2023, Public Hearing of the Boundary Commission leads the County to express support for the proposed consolidation, subject to voter approval.

The Plan of Intent states there will be minor changes in property tax rates; residents of Glen Echo Park would see an increase of \$0.028 per \$100 of assessed residential real property, an approximately \$11.20 increase for a house assessed at \$40,000. Glen Echo Park currently has no commercial property. Personal property tax rates for residents of Glen Echo Park would decrease by \$0.10 per \$100 of assessed value, an approximately \$4.00 decrease for a vehicle assessed at \$4,000. Normandy residents would see no change in their personal or real property tax rates but would see an increase of \$22.00 in sewer lateral fees. The sales tax rate in Normandy is 9.238%, 1.5% higher than the 7.738% rate in Glen Echo Park. As there are no commercial properties in Glen Echo Park, residents would only see the impact of the increased sales tax when purchasing a vehicle. The proposed consolidation would have little to no impact on surrounding municipalities or on the County as a whole.

The two proposing municipalities share a common history, and the Village of Glen Echo Park is surrounded on three sides by the City of Normandy. The Village of Glen Echo Park already contracts with the City of Normandy for certain municipal services like policing. The Village of Glen Echo Park would benefit from the additional services the City of Normandy provides, such as code enforcement, permitting, planning and zoning, and parks and recreation, all of which are administered by the City of Normandy's full-time professional staff. The shared history, geographic boundary, and successful integration of municipal services provides a strong foundation for a successful consolidation of the City of Normandy and the Village of Glen Echo Park.

The County concurs with the two proposing agents that this municipal consolidation meets the standards set forth in Missouri Statute and in the Boundary Commission's rules. As such, Saint Louis County is supportive of this proposal and encourages the Boundary Commission to rule in favor of moving the proposed municipal consolidation before the voters of the City of Normandy and the Village of Glen Echo Park.