County Executive Dr. Sam Page

Jacob W. Trimble, AICP Acting Director of Planning

St. Louis County Boundary Commission – Public Hearing August 24, 2022

Saint Louis COUNTY MISSOURI

41 South Central Avenue, 5th Floor, Clayton, Missouri 63105 (314) 615-2520 planning@stlouiscountymo.gov

Simplified Boundary Change

- RsMO 72.405 A verified petition signed by 75% of the registered voters within the area proposed to be annexed which is primarily residential in character and has an average residential density of not less than one dwelling per three acres
- If approved, by the Boundary Commission, a simplified boundary change does not go to a vote.



Boundary Commission Rules

Article X – Substantive Review

The Commission shall determine if the boundary change will be in the best interest of:

- 1. Municipality proposing the boundary change
- 2. Unincorporated area proposed to be annexed
- 3. Areas of the County next to proposed boundary change



RsMO 72.403 - 11 factors for consideration by the Boundary Commission.

- 1. The impact on the tax base or on the ability to raise revenue.
- 2. A legal description of the area to be annexed.
- 3. The creation of logical and reasonable municipal boundaries.
- 4. Present level of major services.
- 5. Proposed time schedule to provide services to the annexed area.
- 6. Current tax rates of the proposed annexation area.
- 7. Sources of revenue other than property tax.
- 8. Extraordinary effect of boundary change on distribution of tax resources.
- 9. How municipality proposes to zone any area annexed.
- **10**. The compactness of the area subject to the annexation.
- 11. When the proposed boundary change shall become effective.



Evaluation Criteria by Category

Factors for consideration by the Boundary Commission divided into four distinct categories.

| Geographic | Financial |
|---|---|
| Legal description of proposed annexation area | Impact on the tax base to raise revenue |
| Creation of logical & reasonable municipal boundaries | Current tax rates |
| Compactness of annexation area | Sources of revenue other than property tax |
| | Extraordinary effect on distribution of tax resources |
| Service Provision | Zoning and Land Use |
| Present level of major services | Proposed zoning |
| Proposed time schedule to provide service | |

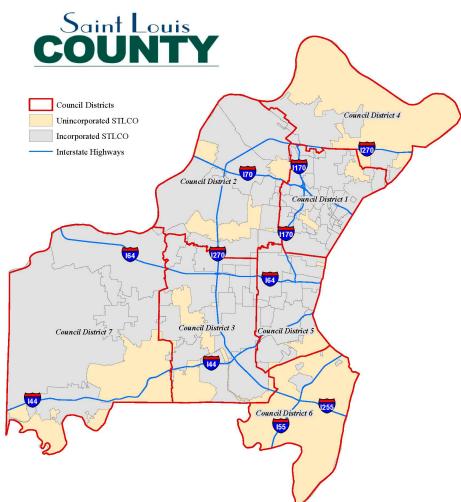




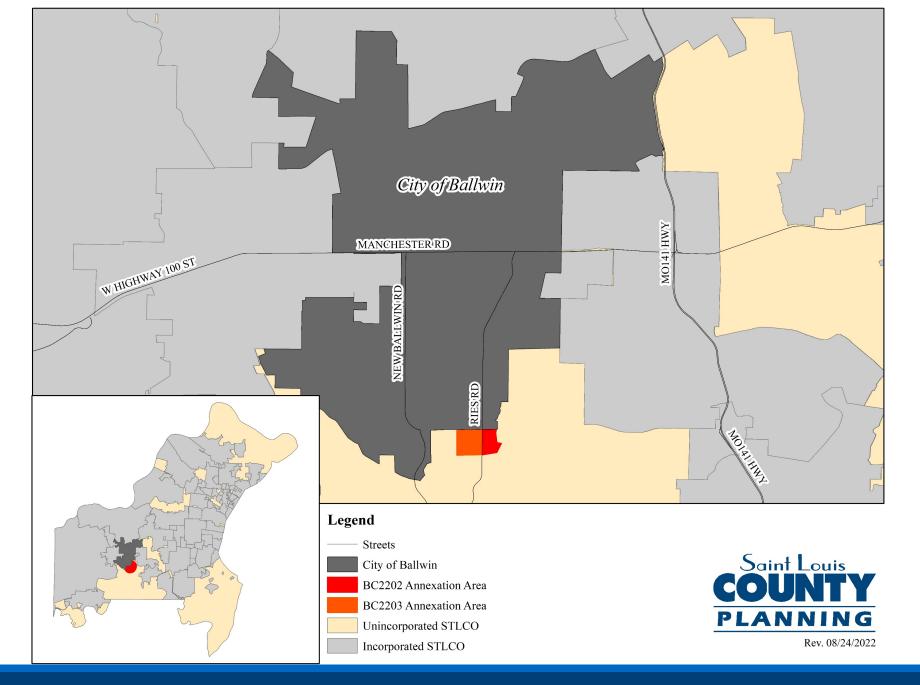
Rev 6/22/2022

Saint Louis County – At a Glance

- •Total Population of 1,004,125
- •Local services to approximately 315,000 residents in unincorporated areas
- •Provide contract services to over 90% of municipalities
- •St. Louis County's service philosophy is based on direct contact with professional staff
- •Multiple points of contact including a full-time assistant to the 7th Council District



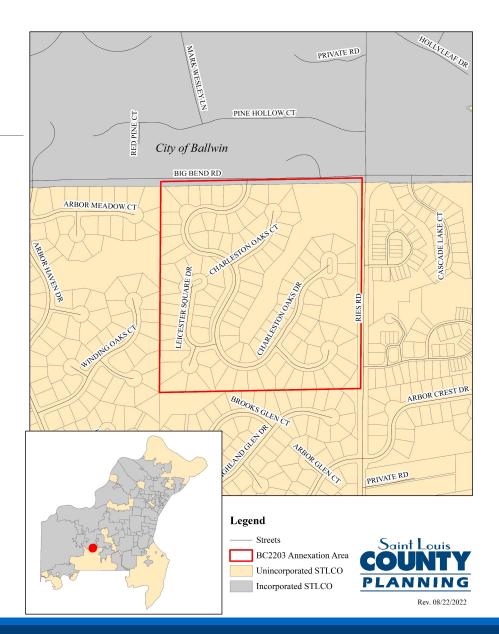






Annexation Area – At a Glance

- 40 acres
- Estimated total population of 271
- 103 total housing units
- Assessed valuation = \$7,570,310





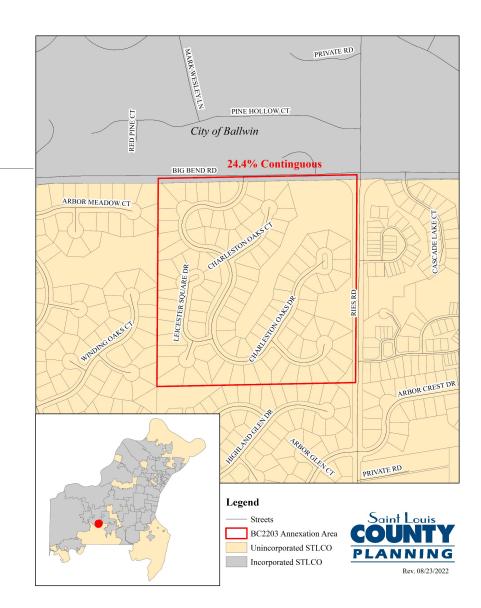
Geographic

- 1. LEGAL DESCRIPTION OF PROPOSED ANNEXATION AREA
- 2. COMPACTNESS OF ANNEXATION AREA
- 3. CREATION OF LOGICAL & REASONABLE MUNICIPAL BOUNDARIES



Legal Description & Compactness

- RsMO 72.400 requires at least 15% of the annexation area to be adjacent to the municipality.
- Annexation area is 24.4% contiguous
- A legal description of the area to be annexed has been provided.
 - Request the legal description be amended to include the full width of Ries Road, not to the centerline.



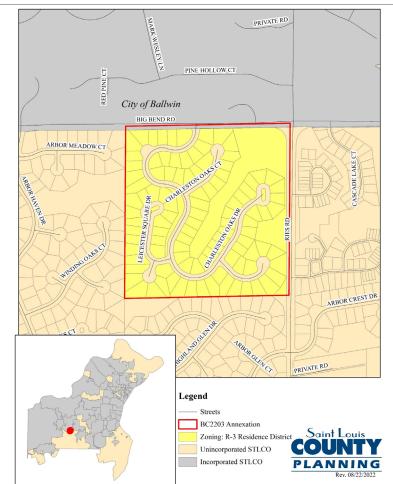


Zoning and Land Use

1. PROPOSED ZONING



Existing Zoning and Land Use in Annexation Area



| Existing Land Use in Proposed Annexation Area ¹ | | | | |
|--|-------------------|------------|--|--|
| Land Use Type | Number of Parcels | Percentage | | |
| Commercial | 0 | 0% | | |
| Industrial/Utility | 0 | 0% | | |
| Institution/Government | 0 | 0% | | |
| Single-Family | 103 | 97% | | |
| Multi-Family | 0 | 0% | | |
| Recreation/Parks | 0 | 0% | | |
| Vacant/Agriculture ² | 3 | 3% | | |

¹St. Louis County Department of Planning ²Common ground area of subdivisions



Financial

- 1. IMPACT ON THE TAX BASE TO RAISE REVENUE
- 2. CURRENT TAX RATES
- 3. SOURCES OF REVENUE OTHER THAN PROPERTY TAX
- 4. EXTRAORDINARY EFFECT ON DISTRIBUTION OF TAX RESOURCES



Property Tax Rates – Before and After Annexation

| Property Tax Rates For Annexation Area - Before and After Annexation | | | |
|--|-------------|------------|-------------------|
| Taxing Jurisdiction | Residential | Commercial | Personal Property |
| State of Missouri | 0.0300 | 0.0300 | 0.0300 |
| St. Louis County | 0.4180 | 0.4670 | 0.5230 |
| St. Louis Community College | 0.2787 | 0.2787 | 0.2787 |
| Special School District | 1.0158 | 1.0158 | 1.0158 |
| Metro. Zoological Park & Museum District | 0.2455 | 0.2455 | 0.2455 |
| Dev. Disability – Productive Living Board | 0.0710 | 0.0840 | 0.0900 |
| County Library | 0.2060 | 0.2340 | 0.2600 |
| Parkway School District | 3.6390 | 4.8988 | 4.2608 |
| MSD | 0.1041 | 0.1041 | 0.1041 |
| Metro West Fire Protection District | 0.9310 | 1.0810 | 1.2360 |
| Ballwin | 0.0000 | 0.0000 | 0.0000 |
| Total - Before and After Annexation | 6.9391 | 8.4389 | 8.0439 |

Source: St. Louis County Rate Book, 2021



Sales Tax Rates – Before and After Annexation

| Sales Tax Rates For Annexation Area - Before and After Annexation | | |
|---|-----------|----------------|
| Taxing Jurisdiction | Sales Tax | Food Sales Tax |
| State of Missouri | 4.2250 | 1.2250 |
| St. Louis County | 3.5130 | 3.1250 |
| Total - Before Annexation | 7.7380 | 4.3500 |
| Manchester | 1.0000 | 1.0000 |
| Total - After Annexation | 8.7380 | 5.3500 |

Source: MO Dept. of Revenue Sales and Use Tax Rate Tables – August, September 2022 (updated 7/08/2022)



Increase In Sales Tax on Vehicles

New Car

Used Car

| Sales Tax Paid on New C | ar Purchase | Sales Tax Paid on Used C | ar Purchase |
|------------------------------------|-------------|-------------------------------------|-------------|
| Average new car price ¹ | \$47,000 | Average used car price ² | \$28, |
| Taxes Paid | | Taxes Paid | |
| Before Annexation | \$3,636.86 | Before Annexation | \$2,182 |
| After Annexation | \$4,106.86 | After Annexation | \$2,464 |

Residents in the annexation area will pay on average \$470 more on the purchase of a new vehicle and \$282 more on the purchase of a used vehicle.

¹Source: Preston, B. (2022, January 21). *Average new-car price tops \$47,000, an all-time high*. Consumer Reports. Retrieved June 24, 2022, from https://www.consumerreports.org/car-pricing-negotiation/average-new-car-price-all-time-high-

a4060089312/#:~:text=For%20the%20first%20time%20ever.an%20online%20marketplace%20for%20cars.

²Source: Tucker, Sean. (2022, January 21). *Average use car price now over \$28,000*. Kelly Blue Book. Retrieved June 28, 2022, from https://www.kbb.com/car-news/average-use-car-price-now-over-28000/.



Revenue Lost by the County

| Estimated Revenue Lost by St. Louis County | | |
|--|--------------------------|--|
| Source | One-Year Estimate | |
| Sales Tax | | |
| Public Safety | \$13,279 | |
| Gross Receipts (5%) | | |
| Utility | | |
| Residential ³ | \$12,875 | |
| Cable ⁵ | \$927 | |
| Total Gross Receipts | \$13,802 | |
| Intergovernmental | | |
| Gasoline Tax ² | \$6,233 | |
| Cigarette Tax ² | \$501 | |
| MO Highway User | | |
| (CART) ⁵ | \$3,599 | |
| Road & Bridge Tax ⁵ | \$7,949 | |
| Total | | |
| Intergovernmental | \$18,282 | |
| Sewer Lateral ² | \$2,884 | |
| Total | \$48,247 | |

St. Louis County will lose an estimated \$48,000 in revenue due to the proposed annexation.

¹St. Louis County Treasurer's Office
²Planning Department estimates
³Based on annual utility cost of \$2,500 per household
⁴Based on 20% of commercial improvement assessed value
⁵St. Louis County Department of Transportation



Service Provision

PRESENT LEVEL OF MAJOR SERVICES PROPOSED TIME SCHEDULE TO PROVIDE SERVICE



Local Services Provided by St. Louis County

- St. Louis County Police Department
- St. Louis County Department of Transportation and Public Works
 - Street, sidewalk, and bridge maintenance
 - Snow Removal
 - Permits, Inspections, and Code Enforcement
- Parks and Recreation
- Public Health
 - Vector Control
 - Animal Control
 - Waste Collection
- Sewer Lateral Program





St. Louis County Department of Transportation and Public Works

- •St. Louis County Public Works currently provides limited permitting services for residents and businesses in Ballwin.
- •1/1/2021 to 7/31/2022:
 - 15 Re-occupancy permit inspections





Street Conditions

Pavement Condition Rating (PCR) Sliding scale from 1 to 10 where 10 is brand new and 1 is rubble.

- > 9 & above considered Excellent
- > 8 Very Good
- > 5 to 7 Good
- ➢ 4 considered Fair
- > 3 & below considered poor
- There is 1.27 miles of County maintained road within the proposed annexation area.
- All roads have a PCR of 5 or greater.





Summary and Closing Remarks



Closing Remarks

•Approval represents limited financial impact on residents and the County.

- •The proposed annexation does not present practical difficulties in service provision to the remaining unincorporated area.
- •This effort has been initiated by the residents in the proposed annexation area.
- •St. Louis County has no substantive concerns regarding this proposal.



Direct your Questions about this presentation to:

Jacob Trimble, AICP Acting Director of Planning 41 South Central Avenue Fifth Floor Clayton, Missouri 63105 JTrimble@stlouiscountymo.gov

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Thank You.

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Paul Weatherford Senior Planner 41 South Central Avenue Fifth Floor Clayton, Missouri 63105 PWeatherford@stlouiscountymo.gov

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