

## ABOUT THE BOUNDARY COMMISSION

### **A. Boundary Commission's Role**

The Boundary Commission is responsible for the review of proposals affecting the boundaries of incorporated and unincorporated areas in St. Louis County. It is required that most boundary changes be approved by the Commission. It is only under specific circumstances, however, that the Commission's approval of a proposal is sufficient to enact a boundary change. In most cases, voters in affected areas must also approve such changes.

Once the members of the Commission are appointed, they operate independently of any County or local jurisdiction. The Commission has the power to hire its own staff, set its budget, devise its rules and make its decisions.

### **B. The 5/6 Year Cycle**

Sections, 72.400-72.423 of the Revised Missouri Statutes dictate the authority and activities of the Boundary Commission. The Statute calls for a six-year cycle divided between the Map Plan phase and the Proposal phase. During the Map Plan phase, which includes the first year-and-a-quarter of the six years, local jurisdictions submit maps to the Commission. Local jurisdictions' Map Plans serve to reserve the right to pursue annexation and established unincorporated area proposals during the Proposal phase.

### **C. Map Plans**

Each municipality located in St. Louis County, the chief elected officials of St. Louis County, and any citizen group may present general maps of proposed boundary changes and proposed established unincorporated areas to the Commission for map plan review. Any map plan which contemplates the incorporation of a municipality or the establishment of an unincorporated area shall be submitted by the chief elected official of St. Louis County, or by a citizen group by means of a petition signed by not less than five percent (5%) of the registered voters in the proposed municipality or proposed established unincorporated area. No jurisdiction can pursue annexation or established unincorporated area proposals unless the proposal(s) are within the map plan boundaries.

**Map plans can be submitted between January 1, 2018 and July 1, 2018.**

### **D. Proposals**

The Commission reviews a number of different types of Proposals which are on file at the Boundary Commission office and the city hall of the proposing agent. Again, no jurisdiction can pursue annexation or established unincorporated area proposals unless the proposal(s) are within the map plan boundaries.

#### **i. Annexation**

An annexation is the means by which a city proposes to enlarge its boundaries by adding an unincorporated area. The Commission has nine (9) months to review the proposal. If the Commission approves the proposal, separate elections are held in both the city and

unincorporated area. For the annexation to occur, a simple majority in both areas must vote in favor.

ii. Simplified Boundary Change -Petition

Generally, this has the same procedures as a regular annexation. A simplified annexation proposal, however, includes a petition of seventy-five percent of registered voters in the unincorporated area. By including the petition, the Commission only has four (4) months to approve or disapprove the proposal, and the Commission may approve the proposal without an election being required.

iii. Simplified Boundary Change – Transfer of Jurisdiction

A transfer of jurisdiction proposal is submitted by two jurisdictions, either two cities, or, a city and the County. In this kind of proposal, two jurisdictions support annexation. (They are required to pass ordinances in support of annexation, included within the proposal). The Commission has four months to approve or disapprove the proposal. The Commission has the authority to approve the proposal without an election, if it so desires.

iv. Established Unincorporated Areas

The County can submit proposals to have areas designated off limits for annexations proposals for a period of five years. The Commission has nine months to approve or disapprove these proposals. The proposal can only take effect if a simple majority in the unincorporated area votes in favor of an election.

v. Consolidation

Two cities propose to become one city. The Commission has nine (9) months to approve or disapprove a proposal. The proposal only takes effect if a simple majority in the cities votes in favor in separate elections.

vi. Incorporation

The initiation of incorporation proposals must occur in the map plan phase. Incorporation map plans must include a petition signed by at least five (5) percent of registered voters. The Commission has nine months to approve or disapprove these proposals. Incorporations take effect if a simple majority in the unincorporated area votes in favor in an election.

*The filing period for the current cycle ends **July 1, 2022**. For this 5/6 year cycle, proposals will be accepted from April 15, 2019 through July 1, 2022.*

**E. Boundary Commission Rules**

The Statute calls for the creation of Rules, which the Commission initially approved in May 2000. The Commission made a minor revision to the rules in October 2001, December 2005, August 2011, June 2013, November 2019, and June 2020. The Rules mirror the content of the Statute and provide the detail necessary for efficient operation of the Commission. Article V of the Rules details the material required to submit a proposal to the Commission.

#### **F. Boundary Commission By-Laws**

The Boundary Commission By-Laws dictate the internal workings of the organization. The initial approval of the By-Laws was in February 2000 with revisions in September 2001, July 2007, June 2013, and March 2017. Portions of the By-Laws of importance address: the election and duty of officers, the conduct of meetings, attendance policy and the Rules.

#### **G. Budget**

The Commission sets its own budget, which is funded by St. Louis County.

#### **H. Map Plans**

The following jurisdictions submitted map plans from January 1, 2018 – July 1, 2018

- St. Louis County
  
- Ballwin
- Bellefontaine Neighbors
- Black Jack
- Bridgeton
- Chesterfield
- Creve Coeur
- Des Peres
- Ellisville
- Ferguson
- Florissant
- Green Park
- Hazelwood
- Lakeshire
- Manchester
- Olivette
- St. Louis County
- Sunset Hills
- Town & Country
- Twin Oaks
- Valley Park
- Wildwood

#### **I. Proposals**

The following proposals were submitted to the Boundary Commission between April 15, 2007 and December 31 2020:

April 07 -Ellisville – Old State Road Annexation Area – Approved – Passed by voters.

July 08 – Florissant – Paddock Estates Annexation – Approved – Passed by voters.

Nov 08 – Florissant – Area 13 Annexation – Not Approved.

June 10 – Valley Park – Unincorporated Pocket – Approved - Passed by voters.

June 10 – Valley Park – Southwest Equestrian Area – Approved – Passed by voters

June 10 – Florissant – Area 13 Annexation – Approved - Election April 2012

July 10 – Grantwood Village – Area B Annexation – Not Approved.

July 14 – Ferguson – Area 1-AA Annexation – Withdrawn

November 14 – St. Ann & Bridgeton – Simplified Boundary Change Transfer of Jurisdiction between two municipalities – Approved, no election required, effective March 4, 2015.

November 2015 – Valley Park Tree Court & Arbor Creek Annexation – Not Approved.

April 2016 – Vinita Park & Vinita Terrace Consolidation – Approved – Passed by voters.

June 2020 – Ballwin Simplified Boundary Change: Annexation – Approved, no election required, effective September 22, 2020.

June 2020 – Normandy & Village of Glen Echo Park Consolidation - Withdrawn

July 2020 – St. Louis County & Valley Park Simplified Boundary Change: Transfer of Jurisdiction – Approved, no election required effective January 1, 2021.

**BOUNDARY COMMISSION, ST. LOUIS COUNTY 2021**

COMMISSIONER	APPOINTING AUTHORITY
<b>VACANT</b>	Joint Appointment Committee
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Rick Dorsey	County Executive, as one of his 3 Unincorporated Appointments
Thomas Mooney <b>1<sup>st</sup> Vice Chair</b>	County Executive, as his one Incorporated Appointment
Ann Pluemer	County Executive, as one of his 3 Unincorporated Appointments
Stephanie Robinson	Cities with a population under 10,000
Tom Schneider	Mayors of cities over 20,000 population
Kathleen Schweitzer	County Executive, as one of his 3 Unincorporated Appointments
<b>VACANT</b>	Joint Appointment Committee
Ben Uchitelle <b>2<sup>nd</sup> Vice Chair</b>	Cities w/ population of 10,000 – 20,000
Steve Wegert <b>Chairman</b>	Cities with population over 20,000